# SMITH COUNTY, MISSISSIPPI Audited Financial Statements and Special Reports

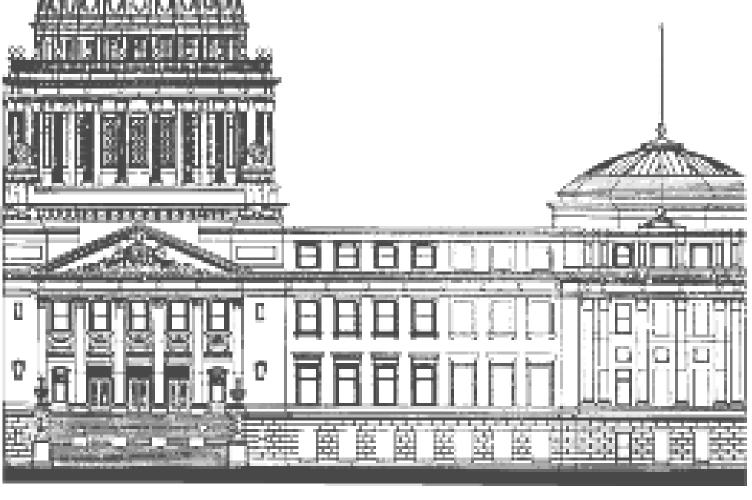
For the Year Ended September 30, 2014



## STACEY E. PICKERING

STATE AUDITOR

JOE E. MCKNIGHT, CPA Director, County Audit Section



A Report from the County Audit Section

www.osa.state.ms.us



## STATE OF MISSISSIPPI OFFICE OF THE STATE AUDITOR STACEY E. PICKERING

AUDITOR

May 17, 2016

Members of the Board of Supervisors Smith County, Mississippi

Dear Board Members:

I am pleased to submit to you the 2014 financial and compliance audit report for Smith County. This audit was performed pursuant to Section 7-7-211(e), Mississippi Code Ann. (1972). The audit was performed in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

I appreciate the cooperation and courtesy extended by the officials and employees of Smith County throughout the audit. Thank you for working to move Mississippi forward by serving as a supervisor for Smith County. If I or this office can be of any further assistance, please contact me or Joe McKnight of my staff at (601) 576-2674.

Respectfully submitted,

Stacey E. Pickering State Auditor

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FINANCIAL SECTION

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## STATE OF MISSISSIPPI OFFICE OF THE STATE AUDITOR STACEY E. PICKERING

AUDITOR

#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of Supervisors Smith County, Mississippi

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Smith County, Mississippi, (the County) as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County's primary government as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for this component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, liabilities, net position, revenues and expenses of the aggregate discretely presented component unit is not reasonably determinable.

#### **Adverse Opinion**

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly, the financial position of the aggregate discretely presented component unit of Smith County, Mississippi, as of September 30, 2014, or the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Qualified Opinion on the General Fund**

Management did not maintain adequate subsidiary records documenting the existence and valuation of fines receivable of the Circuit Court or the aging of these fines receivable. Due to the nature of the County's records, we were unable to satisfy ourselves as to the fair presentation of fines receivable, net, reported in the General Fund at \$173,687, as of September 30, 2014. Also, because of the nature of the fines receivable records, we could not satisfy ourselves as to the fair presentation of the related transactions of the General Fund.

#### **Qualified Opinion**

In our opinion, except for the effects of such adjustments, if any, as might have been determined had we been able to examine evidence to determine the net realizable value of the Circuit Court fines receivable reported in the General Fund as described in the "Basis for Qualified Opinion on the General Fund" paragraph, the financial statements referred to previously present fairly, in all material respects, the financial position of the General Fund of Smith County, Mississippi, as of September 30, 2014, and the changes in financial position thereof for the year ended in conformity with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, Countywide Road and Bridge Fund, County Engineer Fund, Jail Construction Fund, 2005 Chancery Building and Jail GO Bond Fund and the aggregate remaining fund information of Smith County, Mississippi, as of September 30, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Budgetary Comparison Schedules and corresponding notes be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Omission of Required Supplementary Information**

Smith County, Mississippi, has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

The Schedule of Surety Bonds for County Officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

HOC 2 Me Knight

In accordance with *Government Auditing Standards*, we have also issued our report dated May 17, 2016, on our consideration of Smith County, Mississippi's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Smith County, Mississippi's internal control over financial reporting and compliance.

JOE E. MCKNIGHT, CPA Director, County Audit Section

May 17, 2016

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FINANCIAL STATEMENTS

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Statement of Net Position September 30, 2014

	Primary Governmen	nt	
	Governmental	Business-type	
	Activities	Activities	Total
ASSETS			
Cash	\$ 12,139,162	811,153	12,950,315
Property tax receivable	6,574,050		6,574,050
Accounts receivable (net of allowance for			
uncollectibles of \$406,506)		435,064	435,064
Fines receivable (net of allowance for	172 607		150 605
uncollectibles of \$815,702)	173,687		173,687
Intergovernmental receivables	114,791	(11,602)	114,791
Internal balances	11,602	(11,602)	
Capital assets:	2,090,169		2.000.160
Land and construction in progress	2,089,168	241 501	2,089,168
Other capital assets, net Total Assets	32,172,749	241,501	32,414,250
1 Otal Assets	53,275,209	1,476,116	54,751,325
A A DW MINES			
LIABILITIES	1 152 204	25.670	1 177 054
Claims payable	1,152,284	25,670	1,177,954
Intergovernmental payables	245,668		245,668
Accrued interest payable	12,546	65.126	12,546
Unearned revenue	177,629	65,136	242,765
Other payables	64,314		64,314
Long-term liabilities			
Due within one year:	726.250		726.250
Capital debt	726,250		726,250
Due in more than one year:	2 767 020		2.767.020
Capital debt	3,767,939	00.006	3,767,939
Total Liabilities	6,146,630	90,806	6,237,436
DEFERRED INFLOWS OF RESOURCES			
Property tax for future reporting period	6,574,050		6,574,050
Total deferred inflows of resources	6,574,050	0	6,574,050
NET POSITION			
Net investment in capital assets	29,767,728	241,501	30,009,229
Restricted for:			
Expendable:			
General government	496,339		496,339
Debt service	1,536,897		1,536,897
Public safety	1,278,206		1,278,206
Public works	1,759,848	1,143,809	2,903,657
Culture and recreation	61,200		61,200
Conservation of natural resources	8,017		8,017
Economic development	24,113		24,113
Unrestricted	5,622,181		5,622,181
Total Net Position	\$ 40,554,529	1,385,310	41,939,839

SMITH COUNTY Statement of Activities For the Year Ended September 30, 2014

Exhibit 2

		Program Revenues			Net (Expense) Re	venue and Changes	in Net Assets
		Charges for	Operating Grants and	Capital Grants and	Primary Governm Governmental	Business-type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Primary government:							
Governmental activities:							
General government	\$ 2,553,163	189,229	55,769		(2,308,165)		(2,308,165)
Public safety	1,881,643	176,065	127,158	37,884	(1,540,536)		(1,540,536)
Public works	4,291,370	,	556,352	1,613,512	(2,121,506)		(2,121,506)
Health and welfare	120,143		12,791	-,,	(107,352)		(107,352)
Culture and recreation	151,181		,.,-		(151,181)		(151,181)
Education	198,544		198,544		( - , - ,		( - , - ,
Conservation of natural resources	64,080		,-		(64,080)		(64,080)
Economic development and assistance	63,384				(63,384)		(63,384)
Interest on long-term debt	181,957				(181,957)		(181,957)
Total Governmental Activities	9,505,465	365,294	950,614	1,651,396	(6,538,161)		(6,538,161)
Business-type activities:							
Solid Waste	508,589	646,947				138,358	138,358
Total Business-type Activities	508,589	646,947	0	0		138,358	138,358
Total Primary Government	\$ 10,014,054	1,012,241	950,614	1,651,396	(6,538,161)	138,358	(6,399,803)
	General revenue	s:					
	Property taxes				\$ 6,600,039		6,600,039
	Road & bridge	privilege taxes			204,726		204,726
		tributions not restrict	ted to specific progr	ams	1,276,803		1,276,803
	In lieu taxes - s	alt dome			452,955		452,955
	Unrestricted in	terest income			81,156	1,652	82,808
	Miscellaneous				131,729	6,619	138,348
	Total Genera	1 Revenues			8,747,408	8,271	8,755,679
	Changes in Net 1	Position			2,209,247	146,629	2,355,876
	Net Position - B	eginning			38,345,282	1,238,681	39,583,963
	Net Position - E	nding			\$ 40,554,529	1,385,310	41,939,839

Exhibit 3 Balance Sheet - Governmental Funds

September 30, 2014

	Major Fun	ds					
		Countywid neral Road & Bridg Fund Fun	e Engineer	Jail Construction Fund	2005 Chy. Bldg. & Jail GO Bond Fund	Other Governmental Funds	Total Governmental Funds
ASSETS Cash Property tax receivable	\$ 5,786, 3,952,		*	1,239,107	1,415,898 595,000	3,304,956 322,000	12,139,162 6,574,050
Fines receivable (net of allowance for uncollectibles of \$815,702) Intergovernmental receivables Due from other funds	173, 111, 11,		3,460		9,044	21,841	173,687 114,791 64,347
Advances to other funds Total Assets	\$\frac{47,}{10,083,}	882 310 2,095,690	27,073	1,239,107	2,019,942	2,109 3,650,906	49,991 19,116,028
LIABILITIES Liabilities: Claims payable	\$ 145,	852 20,967		436,653		522,074	1,152,284
Intergovernmental payables Due to other funds Advances from other funds	241, 56,		,,,,,,			49,991	241,805 56,608 49,991
Unearned revenue Other payables	64	314				177,629	177,629 64,314
Total Liabilities	\$ 508,		26,738	436,653	0	749,694	1,742,631
DEFERRED INFLOWS OF RESOURCES: Unavailable revenue - property taxes Unavailable revenue - fines	3,952, 173,		1		595,000	322,000	6,574,050 173,687
Total deferred inflows of resources	\$ 4,126,	237 1,704,500	0	0	595,000	322,000	6,747,737
Fund balances: Nonspendable: Advances Restricted for:	47,	882					47,882
General government Public safety Public works Culture and recreation		370,223	335	802,454		496,339 475,752 1,389,290 61,200	496,339 1,278,206 1,759,848 61,200
Conservation of natural resources Economic development and assistance Debt service Assigned to:					1,424,942	8,017 24,113 124,501	8,017 24,113 1,549,443
Public safety	1,805,						1,805,225
Unassigned Total Fund Balances	3,595, \$ 5,448,		335	802,454	1,424,942	2,579,212	3,595,387 10,625,660
Total Liabilities and Fund Balances	\$ 10,083,	310 2,095,690	27,073	1,239,107	2,019,942	3,650,906	19,116,028

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2014	LAHOR 3-1
	 Amount
Total Fund Balance - Governmental Funds	\$ 10,625,660
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets are used in governmental activities and are not financial resources and, therefore, are not reported in the funds, net of accumulated depreciation of \$50,345,751.	34,261,917
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.	173,687
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(4,494,189)
Accrued interest payable is not due and payable in the current period and, therefore, is not reported in the funds.	 (12,546)
Total Net Position - Governmental Activities	\$ 40,554,529

Exhibit 3-1

SMITH COUNTY

SMITH COUNTY
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds
For the Year Ended September 30, 2014

Exhibit 4

County wide   County wide   Engineer   Fund   Fun	Total Governmental Funds  6,600,039 204,726 105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
REVENUES         Fund         4,210         2,247,26         2,247,26         2,397         2,397         2,397         2,397         2,397         2,397         2,397         2,549,023         2,549,023         2,549,023         2,549,023         2,549,023         2,549,023         2,537         2,537         2,537         2,537         2,537         2,537         2,537         2,537         2,537         2,537<	Funds  6,600,039 204,726 105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
REVENUES         Property taxes       \$ 4,147,761       1,497,853       619,689       334,736         Road and bridge privilege taxes       204,726         Licenses, commissions and other revenue       101,143       4,210         Fines and forfeitures       132,886       2,397         In lieu taxes - salt dome       300,000       152,955         Intergovernmental revenues       673,685       12,473       1,643,632       1,549,023         Charges for services       20,337       137,152       137,152         Interest income       68,301       1,235       3,583       2,401       5,636         Miscellaneous revenues       140,092       547       55,594         Total Revenues       5,584,205       1,665,063       1,643,632       3,583       622,090       2,293,474    EXPENDITURES Current:	6,600,039 204,726 105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
Property taxes         \$ 4,147,761         1,497,853         619,689         334,736           Road and bridge privilege taxes         204,726           Licenses, commissions and other revenue         101,143         4,210           Fines and forfeitures         132,886         2,397           In lieu taxes - salt dome         300,000         152,955           Intergovernmental revenues         673,685         12,473         1,643,632         1,549,023           Charges for services         20,337         137,152         137,152           Interest income         68,301         1,235         3,583         2,401         5,636           Miscellaneous revenues         140,092         547         55,594           Total Revenues         5,584,205         1,665,063         1,643,632         3,583         622,090         2,293,474    EXPENDITURES  Current:	204,726 105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
Road and bridge privilege taxes       204,726         Licenses, commissions and other revenue       101,143       4,210         Fines and forfeitures       132,886       2,397         In lieu taxes - salt dome       300,000       152,955         Intergovernmental revenues       673,685       12,473       1,643,632       1,549,023         Charges for services       20,337       137,152       137,152         Interest income       68,301       1,235       3,583       2,401       5,636         Miscellaneous revenues       140,092       547       55,594         Total Revenues       5,584,205       1,665,063       1,643,632       3,583       622,090       2,293,474         EXPENDITURES       Current:	204,726 105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
Licenses, commissions and other revenue       101,143       4,210         Fines and forfeitures       132,886       2,397         In lieu taxes - salt dome       300,000       152,955         Intergovernmental revenues       673,685       12,473       1,643,632       1,549,023         Charges for services       20,337       137,152       137,152         Interest income       68,301       1,235       3,583       2,401       5,636         Miscellaneous revenues       140,092       547       55,594       55,594         Total Revenues       5,584,205       1,665,063       1,643,632       3,583       622,090       2,293,474    EXPENDITURES Current:	105,353 135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
Fines and forfeitures 132,886 2,397 In lieu taxes - salt dome 300,000 152,955 Intergovernmental revenues 673,685 12,473 1,643,632 1,549,023 Charges for services 20,337 137,152 Interest income 68,301 1,235 3,583 2,401 5,636 Miscellaneous revenues 140,092 547 55,594 Total Revenues 5,584,205 1,665,063 1,643,632 3,583 622,090 2,293,474  EXPENDITURES Current:	135,283 452,955 3,878,813 157,489 81,156 196,233 11,812,047
In lieu taxes - salt dome 300,000 152,955 Intergovernmental revenues 673,685 12,473 1,643,632 1,549,023 Charges for services 20,337 137,152 Interest income 68,301 1,235 3,583 2,401 5,636 Miscellaneous revenues 140,092 547 55,594 Total Revenues 5,584,205 1,665,063 1,643,632 3,583 622,090 2,293,474 EXPENDITURES Current:	452,955 3,878,813 157,489 81,156 196,233 11,812,047
Intergovernmental revenues         673,685         12,473         1,643,632         1,549,023           Charges for services         20,337         137,152           Interest income         68,301         1,235         3,583         2,401         5,636           Miscellaneous revenues         140,092         547         55,594           Total Revenues         5,584,205         1,665,063         1,643,632         3,583         622,090         2,293,474           EXPENDITURES           Current:	3,878,813 157,489 81,156 196,233 11,812,047
Charges for services         20,337         137,152           Interest income         68,301         1,235         3,583         2,401         5,636           Miscellaneous revenues         140,092         547         55,594           Total Revenues         5,584,205         1,665,063         1,643,632         3,583         622,090         2,293,474           EXPENDITURES           Current:	157,489 81,156 196,233 11,812,047
Interest income         68,301         1,235         3,583         2,401         5,636           Miscellaneous revenues         140,092         547         55,594           Total Revenues         5,584,205         1,665,063         1,643,632         3,583         622,090         2,293,474           EXPENDITURES         Current:         Current	81,156 196,233 11,812,047 2,460,692
Miscellaneous revenues         140,092         547         55,594           Total Revenues         5,584,205         1,665,063         1,643,632         3,583         622,090         2,293,474           EXPENDITURES Current:         Current:	196,233 11,812,047 2,460,692
Total Revenues 5,584,205 1,665,063 1,643,632 3,583 622,090 2,293,474  EXPENDITURES Current:	2,460,692
EXPENDITURES Current:	2,460,692
Current:	
General government 2 457 583 3 109	
2,107,000	2 10 6 2 4 1
Public safety 1,611,522 1,285,369 209,450	3,106,341
Public works 349,305 1,643,632 3,272,010	5,264,947
Health and welfare 120,143	120,143
Culture and recreation 145,000 2,204	147,204
Education 198,544	198,544
Conservation of natural resources 62,721	62,721
Economic development and assistance 33,200 30,184	63,384
Debt service:	
Principal 33,125 53,553 250,000 455,093	791,771
Interest 1,534 1,740 151,131 28,536	182,941
Total Expenditures 4,663,372 404,598 1,643,632 1,285,369 401,131 4,000,586	12,398,688
Excess of Revenues over	(506 641)
(under) Expenditures         920,833         1,260,465         0         (1,281,786)         220,959         (1,707,112)	(586,641)
OTHER FINANCING SOURCES (USES)	
Long-term capital debt issued 69,794	69,794
Proceeds from sale of capital assets 4,950	4,950
Transfers in 40,000 1,652,955	1,692,955
Transfers out $(1,652,955)$ $(40,000)$	(1,692,955)
Total Other Financing Sources and Uses 44,950 (1,652,955) 0 0 0 1,682,749	74,744
Net Changes in Fund Balances 965,783 (392,490) 0 (1,281,786) 220,959 (24,363)	(511,897)
Fund Balances - Beginning         4,482,711         762,713         335         2,084,240         1,203,983         2,603,575	11,137,557
Fund Balances - Ending \$ 5,448,494 370,223 335 802,454 1,424,942 2,579,212	10,625,660

SMITH COUNTY Exhibit 4-1 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2014 Amount Net Changes in Fund Balances - Governmental Funds \$ (511,897)Amounts reported for governmental activities in the Statement of Activities are different because: Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Thus, the change in net position differs from the change in fund balances by the amount that capital outlays of \$2,972,199 exceeded depreciation of \$871,731 in the current period. 2,100,468 In the Statement of Activities, only gains and losses from the sale of capital assets are reported, whereas in the Governmental Funds, proceeds from the sale of capital assets increase financial resources. Thus, the change in net position differs from the change in fund balances by the amount of the net loss of \$64,504 and the proceeds from the sale of \$4,950 in the current period. (69,454)Fine revenue recognized on the modified accrual basis in the funds during the current year is reduced because prior year recognition would have been required on the Statement of Activities using the full-accrual basis of accounting. (32,831)Debt proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the Governmental Funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Thus, the change in net position differs from the change in fund balances by the amount that debt repayments of \$791,771 exceeded debt proceeds of \$69,794. 721,977 Under the modified accrual basis of accounting used in the Governmental Funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. However, in the Statement of Activities, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is recognized under the modified accrual basis of accounting when due, rather than as it accrues. Thus, the change in net position differs from the change in fund balances by a combination of the following items: Decrease in accrued interest payable 984

The notes to the financial statements are an integral part of this statement.

Change in Net Position of Governmental Activities

2,209,247

	Business-type Activities - Enterprise Fund
	Solid Waste
	Fund
ASSETS	
Current assets:	
Cash	\$ 811,153
Accounts receivable (net of allowance for	
uncollectibles of \$406,506)	435,064
Total Current Assets	1,246,217
Noncurrent assets:	
Capital assets:	
Other capital assets, net	241,501
Total Noncurrent Assets	241,501
Total Assets	1,487,718
LIABILITIES	
Current liabilities:	
Claims payable	25,670
Due to other funds	11,602
Unearned revenue	65,136
Total Current Liabilities	102,408
NET POSITION	
Net investment in capital assets	241,501
Restricted for:	
Public works	1,143,809
Total Net Position	\$ 1,385,310

SMITH COUNTY Exhibit 6

Statement of Revenues, Expenses and Changes in Net Position - Proprietary Fund For the Year Ended September 30, 2014

	Business-type Activities - Enterprise Fund
	Solid Waste
	Fund_
Operating Revenues	
Charges for services	\$ 646,947
Miscellaneous	279_
Total Operating Revenues	647,226
Operating Expenses	
Personal services	203,156
Contractual services	124,122
Materials and supplies	114,746
Depreciation expense	54,963
Indirect administrative cost	11,602
Total Operating Expenses	508,589
Operating Income (Loss)	138,637
Nonoperating Revenues (Expenses)	
Interest income	1,652
Compensation for loss of capital assets	6,340
Net Nonoperating Revenue (Expenses)	7,992
Changes in Net Position	146,629
Net Position - Beginning	1,238,681
Net Position - Ending	\$ 1,385,310

Statement of Cash Flows - Proprietary Fund For the Year Ended September 30, 2014

	A	usiness-type ctivities - nterprise Fund
		Solid Waste Fund
Cash Flows From Operating Activities		
Receipts from customers	\$	590,821
Payments to suppliers		(115,625)
Payments to employees		(203,156)
Payments for contractual services		(122,809)
Payments to General Fund for indirect costs		(12,096)
Miscellaneous		279
Net Cash Provided (Used) by Operating Activities		137,414
Cash Flows From Capital and Related Financing Activities		
Proceeds from sale of capital assets		7,775
Acquisition and construction of capital assets		(145,421)
Net Cash Provided (Used) by Capital and Related		
Financing Activities		(137,646)
Cash Flows From Investing Activities		
Interest on deposits		1,652
Net Cash Provided (Used) by Investing Activities	_	1,652
Net Increase (Decrease) in Cash and Cash Equivalents		1,420
Cash and Cash Equivalents at Beginning of Year	_	809,733
Cash and Cash Equivalents at End of Year	\$ <u></u>	811,153
Reconciliation of Operating Income (Loss) to Net Cash		
Provided (Used) by Operating Activities:		
Operating income (loss)	\$	138,637
Adjustments to reconcile operating income to net cash		
provided (used) by operating activities:		
Depreciation expense		54,963
Changes in assets and liabilities:		
(Increase) decrease in accounts receivable		(52,448)
Increase (decrease) in claims payable		434
Increase (decrease) in unearned revenue		(3,678)
Increase (decrease) in interfund payables		(494)
Total Adjustments		(1,223)
Net Cash Provided (Used) by Operating Activities	\$	137,414

SMITH COUNTY Statement of Fiduciary Assets and Liabilities September 30, 2014	Exhibit 8
	Agency
	 Funds
ASSETS	
Cash	\$ 326,934
Due from other funds	3,863
Total Assets	\$ 330,797
LIABILITIES	
Amounts held in custody for others	\$ 272,211
Intergovernmental payables	 58,586
Total Liabilities	\$ 330,797

#### Notes to Financial Statements For the Year Ended September 30, 2014

#### (1) Summary of Significant Accounting Policies.

#### A. Financial Reporting Entity.

Smith County, Mississippi is a political subdivision of the State of Mississippi. The County is governed by an elected five-member Board of Supervisors. Accounting principles generally accepted in the United States of America require Smith County to present these financial statements on the primary government and its component unit which has significant operational or financial relationships with the County.

Management has chosen to omit from these financial statements the following component unit which has a significant operational or financial relationship with the County. Accordingly, the financial statements do not include the data of this component unit necessary for reporting in accordance with accounting principles generally accepted in the United States of America.

• Smith County Economic Development Authority

State law pertaining to County government provides for the independent election of County officials. The following elected and appointed officials are all part of the County legal entity and therefore are reported as part of the primary government financial statements.

- Board of Supervisors
- Chancery Clerk
- Circuit Clerk
- Justice Court Clerk
- Purchase Clerk
- Tax Assessor-Collector
- Sheriff

#### B. Basis of Presentation.

The County's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, fund financial statements and accompanying note disclosures which provide a detailed level of financial information.

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information concerning the County as a whole. The statements include all nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are generally financed through taxes, intergovernmental revenues and other nonexchange revenues and are reported separately from business-type activities. Business-type activities rely mainly on fees and charges for support.

The Statement of Net Position presents the financial condition of the governmental activities and business-type activities of the County at year-end. The Government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function or program of the County's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program or department and therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenues not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business-type activity or governmental function is self-financing or draws from the general revenues of the County.

#### Notes to Financial Statements For the Year Ended September 30, 2014

#### Fund Financial Statements:

Fund financial statements of the County are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into governmental, proprietary and fiduciary. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column as Other Governmental Funds.

#### C. Measurement Focus and Basis of Accounting.

The Government-wide, Proprietary Funds and Fiduciary Funds (excluding agency funds) financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used, regardless of when the related cash flows take place. Property taxes are recognized as revenue in the year for which they are levied. Shared revenues are recognized when the provider government recognizes the liability to the County. Grants are recognized as revenues as soon as all eligibility requirements have been satisfied. Agency funds have no measurement focus, but use the accrual basis of accounting.

The revenues and expenses of Proprietary Funds are classified as operating or nonoperating. Operating revenues and expenses generally result from providing services in connection with a Proprietary Fund's primary operations. All other revenues and expenses are reported as nonoperating.

Governmental financial statements are presented using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period when they are both measurable and available to finance operations during the year or to liquidate liabilities existing at the end of the year. Available means collected in the current period or within 60 days after year end to liquidate liabilities existing at the end of the year. Measurable means knowing or being able to reasonably estimate the amount. Expenditures are recognized in the accounting period when the related fund liabilities are incurred. Debt service expenditures and expenditures related to compensated absences and claims and judgments, are recognized only when payment is due. Property taxes, state appropriations and federal awards are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period.

The County reports the following major Governmental Funds:

<u>General Fund</u> - This fund is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Countywide Road and Bridge Fund</u> - This fund is used to account for resources designated and used for maintenance of the County's infrastructure system.

<u>County Engineer Fund</u> - This fund is used to account for monies from specific revenue sources that are restricted for road construction and repairs.

<u>Jail Construction Fund</u> - This fund is used to account for bond proceeds designated to be used for the construction of a new jail.

2005 Chancery Building & Jail GO Bonds Fund - This fund is used to account for retirement of long-term debt of the County.

The County reports the following major Enterprise Fund:

<u>Solid Waste Fund</u> - This fund is used to account for the County's activities of disposal of solid waste within the County.

#### Notes to Financial Statements For the Year Ended September 30, 2014

Additionally, the County reports the following fund types:

#### **GOVERNMENTAL FUND TYPES**

<u>Special Revenue Funds</u> - These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

<u>Debt Service Funds</u> - These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

<u>Capital Projects Funds</u> - These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

#### PROPRIETARY FUND TYPE

<u>Enterprise Funds</u> - These funds are used to account for those operations that are financed and operated in a manner similar to private business enterprises or where the County has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability.

#### FIDUCIARY FUND TYPE

<u>Agency Funds</u> - These funds account for various taxes, deposits and other monies collected or held by the County, acting in the capacity of an agent, for distribution to other governmental units or designated beneficiaries.

#### D. Account Classifications.

The account classifications used in the financial statements conform to the broad classifications recommended in *Governmental Accounting, Auditing and Financial Reporting* as issued in 2012 by the Government Finance Officers Association.

#### E. Deposits and Investments.

State law authorizes the County to invest in interest bearing time certificates of deposit for periods of fourteen days to one year with depositories and in obligations of the U.S. Treasury, State of Mississippi, or any County, municipality or school district of this state. Further, the County may invest in certain repurchase agreements.

Cash includes cash on hand, demand deposits, all certificates of deposit and cash equivalents, which are short-term highly liquid investments that are readily convertible to cash (generally three months or less). Investments in governmental securities are stated at fair value. However, the County did not invest in any governmental securities during the fiscal year.

#### F. Receivables.

Receivables are reported net of allowances for uncollectible accounts, where applicable.

#### Notes to Financial Statements For the Year Ended September 30, 2014

#### G. Interfund Transactions and Balances.

Transactions between funds that are representative of short-term lending/borrowing arrangements and transactions that have not resulted in the actual transfer of cash at the end of the fiscal year are referred to as "due to/from other funds." Noncurrent portions of interfund receivables and payables are reported as "advances to/from other funds." Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in the General Fund, if applicable, to indicate that they are not available for appropriation and are not expendable available financial resources. However, this is not applicable to advances reported in other governmental funds, which are reported, by definition, as restricted, committed, or assigned. Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. Any outstanding balances between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### H. Capital Assets.

Capital acquisition and construction are reflected as expenditures in Governmental Fund statements and the related assets are reported as capital assets in the (applicable) governmental or business-type activities column in the government-wide financial statements. All purchased capital assets are stated at historical cost where records are available and at an estimated historical cost where no records exist. Capital assets include significant amounts of infrastructure which have been valued at estimated historical cost. The estimated historical cost was based on replacement cost multiplied by the consumer price index implicit price deflator for the year of acquisition. The extent to which capital assets, other than infrastructure, costs have been estimated and the methods of estimation are not readily available. Donated capital assets are recorded at estimated fair market value at the time of donation. The costs of normal maintenance and repairs that do not add to the value of assets or materially extend their respective lives are not capitalized; however, improvements are capitalized. Interest expenditures are not capitalized on capital assets.

Governmental accounting and financial reporting standards allow governments meeting certain criteria to elect not to report major general infrastructure assets retroactively. Smith County meets this criteria and has so elected. Therefore, the major general infrastructure assets acquired prior to October 1, 2002, are not reported in the government-wide financial statements. General infrastructure assets include all roads and bridges and other infrastructure assets acquired subsequent to October 1, 2002.

Capital assets acquired or constructed for Proprietary Fund operations are capitalized at cost in the respective funds in which they are utilized. No interest is capitalized on self-constructed assets because noncapitalization of interest does not have a material effect on the County's financial statements. Donated capital assets are recorded at their fair value at the time of donation.

Capitalization thresholds (dollar value above which asset acquisitions are added to the capital asset accounts) and estimated useful lives are used to report capital assets in the government-wide statements and Proprietary Funds. Depreciation is calculated on the straight-line basis for all assets, except land. A full year's depreciation expense is taken for all purchases and sales of capital assets during the year. The following schedule details those thresholds and estimated useful lives:

	Capitalization Thresholds	Estimated Useful Life
	1 nresnoids	Userui Liie
Land	\$ 0	N/A
Infrastructure	0	20-50 years
Buildings	50,000	40 years
Improvements other than buildings	25,000	20 years
Mobile equipment	5,000	5-10 years
Furniture and equipment	5,000	3-7 years
Leased property under capital leases	*	*

#### Notes to Financial Statements For the Year Ended September 30, 2014

\* Leased property capitalization policy and estimated useful life will correspond with the amounts for the asset classification, as listed above.

#### I. Deferred Outflows/Inflows of Resources.

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Property tax for future reporting period/unavailable revenue - property taxes -</u> Deferred inflows of resources should be reported when resources associated with imposed nonexchange revenue transactions are received or reported as a receivable before the period for which property taxes are levied.

<u>Unavailable revenue - fines</u> - When an asset is recorded in the governmental fund financial statements but the revenue is not available, the government should report a deferred inflow of resources until such time as the revenue becomes available.

#### J. Long-term Liabilities.

Long-term liabilities are the unmatured principal of bonds, loans, notes or other forms of noncurrent or long-term general obligation indebtedness. Long-term liabilities are not limited to liabilities from debt issuances, but may also include liabilities on lease-purchase agreements and other commitments.

In the government-wide financial statements and in the Proprietary Fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or Proprietary Funds Statement of Net Position.

#### K. Equity Classifications.

Government-wide Financial Statements:

Equity is classified as Net Position and displayed in three components:

Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings attributable to the acquisition, construction or improvement of those assets.

Restricted net position - Consists of net position with constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or law through constitutional provisions or enabling legislation.

Unrestricted net position - All other net position not meeting the definition of "restricted" or "net investment in capital assets."

#### Notes to Financial Statements For the Year Ended September 30, 2014

#### Net Position Flow Assumption:

When an expense is incurred for purposes for which both restricted and unrestricted (assigned or unassigned) resources are available, it is the County's general policy to use restricted resources first. When expenses are incurred for purposes for which unrestricted (assigned, and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the County's general policy to spend assigned resources first and then unassigned amounts.

#### Fund Financial Statements:

Fund balances for governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Government fund balance is classified as nonspendable, restricted, committed, assigned or unassigned. The following are descriptions of fund classifications used by the County:

Nonspendable fund balance includes amounts that cannot be spent. This includes amounts that are either not in a spendable form (inventories, prepaid amounts, long-term portion of loans/notes receivable, or property held for resale unless the proceeds from the collection of those receivables or from the sale of those properties are restricted, committed or assigned) or amounts that are legally or contractually required to be maintained intact, such as a principal balance of a permanent fund.

Restricted fund balance includes amounts that have constraints placed upon the use of the resources either by an external party or imposed by law through a constitutional provision or enabling legislation.

Assigned fund balance includes amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. For governmental funds, other than the General Fund, this is the residual amount within the fund that is not classified as nonspendable and is neither restricted nor committed. Assignments of fund balance are created by the Board of Supervisors pursuant to authorization established by Section 19-3-59, Miss Code Ann. (1972).

*Unassigned fund balance* is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds if expenditures incurred for specific purposes exceeded the amounts restricted, committed or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

#### Fund Balance Flow Assumption:

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) resources are available, it is the County's general policy to use restricted resources first. When expenditures are incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the County's general policy to spend committed resources first, followed by assigned amounts, and then unassigned amounts.

#### L. Property Tax Revenues.

Numerous statutes exist under which the Board of Supervisors may levy property taxes. The selection of authorities is made based on the objectives and responsibilities of the County. Restrictions associated with property tax levies vary with the statutory authority. The amount of increase in certain property taxes is limited by state law. Generally, this restriction provides that these tax levies shall produce no more than 110% of the amount which resulted from the assessments of the previous year.

#### Notes to Financial Statements For the Year Ended September 30, 2014

The Board of Supervisors, each year at a meeting in September, levies property taxes for the ensuing fiscal year which begins on October 1. Real property taxes become a lien on January 1 of the current year, and personal property taxes become a lien on March 1 of the current year. Taxes on both real and personal property, however, are due on or before February 1 of the next succeeding year. Taxes on motor vehicles and mobile homes become a lien and are due in the month that coincides with the month of original purchase.

Accounting principles generally accepted in the United States of America require property taxes to be recognized at the levy date if measurable and available. All property taxes are recognized as revenue in the year for which they are levied. Motor vehicle and mobile home taxes do not meet the measurability and collectability criteria for property tax recognition because the lien and due date cannot be established until the date of original purchase occurs.

#### M. Intergovernmental Revenues in Governmental Funds.

Intergovernmental revenues, consisting of grants, entitlements and shared revenues, are usually recorded in Governmental Funds when measurable and available. However, the "available" criterion applies for certain federal grants and shared revenues when the expenditure is made because expenditure is the prime factor for determining eligibility. Similarly, if cost sharing or matching requirements exist, revenue recognition depends on compliance with these requirements.

#### N. Compensated Absences.

The County has adopted a policy of compensation for accumulated unpaid employee benefits; however, adequate records are not maintained for determining the amount of the liability. Therefore, no liability is recorded in the accompanying financial statements as required by accounting principles generally accepted in the United States of America. We believe the effects of the unrecorded liability on the financial statements are immaterial.

#### O. Changes in Accounting Standards

The County implemented the following standards issued by the Governmental Accounting Standards Board (GASB) in the current fiscal year as required: GASB Statement 65, *Items Previously Reported as Assets and Liabilities;* GASB Statement 66, *Technical Corretions-2012-an amendment of GASB Statements No. 10 and No. 62.* The provisions of these standards have been incorporated into the financial statements and notes.

#### (2) Deposits.

The carrying amount of the County's total deposits with financial institutions at September 30, 2014, was \$13,277,249, and the bank balance was \$13,397,695. The collateral for public entities' deposits in financial institutions is held in the name of the State Treasurer under a program established by the Mississippi State Legislature and is governed by Section 27-105-5, Miss. Code Ann. (1972). Under this program, the entity's funds are protected through a collateral pool administered by the State Treasurer. Financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC).

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of the failure of a financial institution, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. The County does not have a formal policy for custodial credit risk. However, the Mississippi State Treasurer manages that risk on behalf of the County. Deposits above FDIC coverage are collateralized by the pledging financial institution's trust department or agent in the name of the Mississippi State Treasurer on behalf of the County.

#### Notes to Financial Statements For the Year Ended September 30, 2014

#### (3) Interfund Transactions and Balances.

The following is a summary of interfund balances at September 30, 2014:

#### A. Due From/To Other Funds:

Receivable Fund	Pay able Fund	 Amount	
	~		
General Fund	Solid Waste Fund	\$ 11,602	
County wide Road & Bridge Fund	General Fund	21,860	
2005 Chancery Building & Jail GO Bonds Fund	General Fund	9,044	
Other Governmental Funds	General Fund	21,841	
Agency Funds	General Fund	 3,863	
Total		\$ 68,210	

The receivables represent the tax revenue collected in September, 2014, but not settled until October, 2014, and indirect cost from the Solid Waste Fund. All interfund balances are expected to be repaid within one year from the date of the financial statements.

#### B. Advances from/to Other Funds:

Receivable Fund	Pay able Fund	Amount		
General Fund Other Governmental Funds	Other Governmental Funds Other Governmental Funds	\$	47,882 2,109	
Total		\$	49,991	

The advances represent operating loans. These advances are not expected to be repaid within one year from the date of the financial statements.

## C. Transfers In/Out:

Transfer In	Transfer Out	 Amount
General Fund Other Governmental Funds	Other Governmental Funds County wide Road & Bridge	\$ 40,000 1,652,955
Total		\$ 1,692,955

The principal purpose of interfund transfers was to allocate amounts to the individual road maintenance funds, to transfer specified funds for accounting purposes, or to transfer funds for operating purposes. All interfund transfers were routine and consistent with the activities of the fund making the transfer.

#### Notes to Financial Statements For the Year Ended September 30, 2014

## (4) Intergovernmental Receivables.

Intergovernmental receivables at September 30, 2014, consisted of the following:

Description	Amount
Governmental Activities:	
Legislative tax credit	\$ 107,332
State-aid road reimbursement	3,460
Emergency Management Performance Grant	2,762
Litter removal grant	880
Reimbursement for housing prisoners	 357
Total Governmental Activities	\$ 114,791

## (5) Capital Assets.

The following is a summary of capital assets activity for the year ended September 30, 2014:

#### Governmental activities:

		Balance				Balance
	_	Oct. 1, 2013	Additions	Deletions	Adjustments*	Sept. 30, 2014
Non-depreciable capital assets:						
Land	\$	397,676	44,868			442,544
Construction in progress	_	400,742	1,245,882			1,646,624
Total non-depreciable						
capital assets	-	798,418	1,290,750	0	0	2,089,168
Depreciable capital assets:						
Infrastructure		67,388,443	1,558,177			68,946,620
Buildings		5,888,604	-,,			5,888,604
Improvements other		2,000,000				2,000,000
than buildings		99,407				99,407
Mobile equipment		4,653,870	53,478	42,941	236,975	4,901,382
Furniture and equipment		689,501	,	16,817		672,684
Leased property under		,		,		,
capital leases		2,314,984	69,794	138,000	(236,975)	2,009,803
Total depreciable	-			<del></del> _		· · · · · · · · · · · · · · · · · · ·
capital assets	-	81,034,809	1,681,449	197,758	0	82,518,500
Less accumulated depreciation						
for:		12 10 6 00 7	22 < 0.15			12.522.022
Infrastructure		43,196,905	336,017			43,532,922
Buildings		1,249,888	108,703			1,358,591
Improvements other						
than buildings		3,977	3,977			7,954
Mobile equipment		3,701,509	172,827	38,648	188,204	4,023,892
Furniture and equipment		588,262	26,430	15,136		599,556

## Notes to Financial Statements For the Year Ended September 30, 2014

	_	Balance Oct. 1, 2013	Additions	Deletions	Adjustments*	Balance Sept. 30, 2014
Leased property under capital leases	_	861,783	223,777	74,520	(188,204)	822,836
Total accumulated depreciation		49,602,324	871,731	128,304	0	50,345,751
Total depreciable capital assets, net	_	31,432,485	809,718	69,454	0	32,172,749
Governmental activities capital assets, net	\$ _	32,230,903	2,100,468	69,454	0	34,261,917
*Adjustments are for the reclassific	cation o	of equipment trans	sferred to mobile e	equipment from pa	aid off leases.	
<b>Business-type activities:</b>						
	_	Balance Oct. 1, 2013	Additions	Deletions	Adjustments	Balance Sept. 30, 2014
<u>Depreciable capital assets:</u> Mobile equipment  Total depreciable	_	373,404	145,421	14,349		504,476
capital assets	_	373,404	145,421	14,349	0	504,476
Less accumulated depreciation for:						
Mobile equipment	_	220,926	54,963	12,914		262,975
Total accumulated depreciation	_	220,926	54,963	12,914		262,975
Total depreciable capital assets, net	_	152,478	90,458	1,435	0	241,501
Business-type activities						
capital assets, net	\$ =	152,478		1,435	0	241,501
Depreciation expense was charg	ged to	the following fu	inctions:			
Governmental Activities: General government Public safety Public works Culture and recreation Conservation of natural resource	es				\$	92,471 80,459 693,465 3,977 1,359
Total governmental activities d	epreci	ation expense			\$	871,731
<b>Business-type activities:</b> Solid waste					\$	54,963

## Notes to Financial Statements For the Year Ended September 30, 2014

Commitments with respect to unfinished capital projects at September 30, 2014, consisted of the following:

Description of Commitment		Remaining Financial Commitment	Expected Date of Completion
Jail	<u> </u>	2,729,569	5/2015

## (6) Claims and Judgments.

## Risk Financing.

The County finances its exposure to risk of loss related to workers' compensation for injuries to its employees through the Mississippi Public Entity Workers' Compensation Trust, a public entity risk pool. The County pays premiums to the pool for its workers' compensation insurance coverage, and the participation agreement provides that the pool will be self-sustaining through member premiums. The retention for the pool is \$1,000,000 for each accident and completely covers statutory limits set by the Workers' Compensation Commission. Risk of loss is remote for claims exceeding the pool's retention liability. However, the pool also has catastrophic reinsurance coverage for statutory limits above the pool's retention, provided by Safety National Casualty Corporation, effective from January 1, 2014, to January 1, 2015. The pool may make an overall supplemental assessment or declare a refund depending on the loss experience of all the entities it insures.

## (7) Capital Leases.

#### As Lessee:

The County is obligated for the following capital assets acquired through capital leases as of September 30, 2014:

		Governmental
Classes of Property	<u> </u>	Activities
M 12	¢.	1 000 612
M obile equipment	\$	1,889,613
Furniture and equipment		120,190
• •		<u> </u>
Total		2,009,803
Less: Accumulated depreciation		822,836
T		,
Leased Property Under Capital Leases	\$	1,186,967
Total Less: Accumulated depreciation	\$	2,009, 822,

The following is a schedule by years of the total payments due as of September 30, 2014:

	Gov	vernmental Activiti	ies
Year Ending September 30		Principal_	Interest
2015	\$	416,250	11,655
2016		198,032	4,798
2017		174,907	1,305
Total	\$	789,189	17,758

# Notes to Financial Statements For the Year Ended September 30, 2014

# (8) Long-term Debt.

Debt outstanding as of September 30, 2014, consisted of the following:

Description and Purpose		Amount Outstanding	Interest Rate	Final Maturity Date
Governmental Activities:				
A. General Obligation Bonds:				
Chancery building and jail	\$	3,600,000	3.60-5.00%	03/2025
Agriculture complex	_	105,000	3.85-5.60%	03/2016
Total General Obligation Bonds	\$ _	3,705,000		
B. Capital Leases:				
IBM Model 8203-E4A	\$	9,280	3.37%	07/2015
Chevrolet Tahoe & two Ford Crown Victorias		26,170	2.46%	02/2016
Static shelving		4,965	2.00%	02/2016
Used 2009 durapatcher		22,541	2.62%	04/2015
Broce broom		22,777	1.95%	02/2016
Communications equipment		3,882	3.00%	09/2015
E-911 equipment		7,372	4.15%	12/2014
Caterpillar 140M motor grader		64,262	2.15%	06/2016
John Deere tractor w/ boom mower		46,988	2.32%	07/2016
Kubota tractor		25,684	2.01%	05/2016
2014 Dodge Ram 1500		19,324	2.12%	03/2017
John Deere tractor with boom mower		16,571	2.43%	09/2015
2013 Mack dump truck with dump body		42,143	2.00%	09/2015
Caterpillar 140M motor grader		82,229	1.99%	02/2017
2013 Dodge Ram 1500 Truck		18,917	1.80%	05/2017
Kubota tractor		26,449	2.01%	05/2016
Used 1993 Ford LNT 8000 Water Truck		15,203	1.93%	09/2015
Caterpillar PS-150 pneumatic compactor		36,612	2.10%	01/2017
Used 2008 Caterpillar 315		2,141	3.15%	10/2014
Used Kubota M9540 tractor		4,934	2.75%	06/2015
John Deere tractor with boom mower		16,571	2.43%	09/2015
2012 Dodge Ram 1500		4,715	2.37%	04/2015
Kubota tractor with loader		9,842	2.23%	04/2015
Motor Grader		18,327	2.12%	04/2016
John Deere 5093 tractor w/ rotary cutter		32,340	2.11%	09/2016
John Deere 6330 tractor		12,232	2.49%	07/2015
John Deere motor grader		177,084	1.61%	03/2017
John Deere 5093E tractor	_	19,634	2.01%	05/2016
Total Capital Leases	\$	789,189		

# Notes to Financial Statements For the Year Ended September 30, 2014

Annual debt service requirements to maturity for the following debt reported in the Statement of Net Position are as follows:

#### **Governmental Activities:**

	General Obligation E	onds
Year Ending September 30	Principal	Interest
2015	\$ 310,000	144,346
2016	325,000	131,534
2017	285,000	119,517
2018	295,000	108,349
2019	310,000	96,551
2020 - 2024	1,775,000	277,235
2025 - 2026	405,000	8,606
Total	\$3,705,000_	886,138

<u>Legal Debt Margin</u> - The amount of debt, excluding specific exempted debt, that can be incurred by the County is limited by state statute. Total outstanding debt during a year can be no greater than 15% of assessed value of the taxable property within the County, according to the then last completed assessment for taxation. However, the limitation is increased to 20% whenever a county issues bonds to repair or replace washed out or collapsed bridges on the public roads of the County. As of September 30, 2014, the amount of outstanding debt was equal to 1.84% of the latest property assessments.

The following is a summary of changes in long-term liabilities and obligations for the year ended September 30, 2014:

	Balance Oct. 1, 2013	Additions	Reductions	Adjustments	Balance Sept. 30, 2014	Amount due within one year
Governmental Activities:						
General obligation bonds Capital leases	\$ 4,005,000 1,211,166	69,794	300,000 491,771		3,705,000 789,189	310,000 416,250
Total	\$ 5,216,166	69,794	791,771		4,494,189	726,250

#### (9) Contingencies.

<u>Federal Grants</u> - The County has received federal grants for specific purposes that are subject to audit by the grantor agencies. Entitlements to these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a grantor audit may become a liability of the County. No provision for any liability that may result has been recognized in the County's financial statements.

<u>Litigation</u> - The County is party to legal proceedings, many of which occur in the normal course of governmental operations. It is not possible at the present time to estimate ultimate outcome or liability, if any, of the County with respect to the various proceedings. However, the County's legal counsel believes that ultimate liability resulting from these lawsuits will not have a material adverse effect on the financial condition of the County.

General Obligation Bonds Series 2005 – On March 1, 2005, the County issued \$5,500,000 in General Obligation Bonds to fund construction of the Chancery building and a new jail facility. However, due to Hurricane Katrina striking the Gulf Coast in August 2005, the plans to build the facilities were put on hold to focus on recovery efforts from the storm. In early 2006, the Board of Supervisors of Smith County refocused its efforts on beginning

# Notes to Financial Statements For the Year Ended September 30, 2014

construction of the Chancery Building. The Chancery Building was completed in 2009. However, due to the increased construction cost incurred in completing the Chancery Building and the increase in the estimated cost to construct the jail facility, construction of the jail facility was put on hold. The County has approximately \$1,239,107 of bond proceeds in the Jail Construction Fund at September 30, 2014. The County is currently seeking the advice of Bond Counsel as to the proper use of these funds. On March 24, 2014, the County entered into a construction contract in the amount of \$3,787,600 for the construction of the new Smith County Detention Facility.

#### (10) Joint Venture.

The County participates in the following joint venture:

Smith County is a participant with Rankin, Scott and Simpson Counties in a joint venture, authorized by Section 39-3-9. Miss. Code Ann. (1972), to operate the Central Mississippi Regional Library System. The joint venture was created to provide free library service to the public and is governed by a five-member board of which two members are appointed by Rankin County and one member each from the other three counties. By contractual agreement, the County's appropriation to the joint venture was \$145,000 in fiscal year 2014. Complete financial statements for the Central Mississippi Regional Library System can be obtained from 3470 Highway 80 East, Pearl, MS 39208.

#### (11) Jointly Governed Organizations.

The County participates in the following jointly governed organizations:

Central Mississippi Emergency Medical Services District operates in a district composed of the Counties of Attala, Clarke, Copiah, Holmes, Lauderdale, Leake, Madison, Neshoba, Rankin, Scott, Smith, Warren and Yazoo. The Smith County Board of Supervisors appoints two of the 26 members of the board. The County provided no financial support for the district in fiscal year 2014.

Region Ten Health-Mental Retardation Commission operates in a district composed of the Counties of Clarke, Jasper, Kemper, Lauderdale, Leake, Neshoba, Newton, Scott and Smith. The Smith County Board of Supervisors appoints one of the nine members of the board of commissioners. The County provided \$20,840 for support of the commission in fiscal year 2014.

Jones County Junior College operates in a district composed of the Counties of Clarke, Covington, Greene, Jasper, Jones, Perry, Smith and Wayne. The Smith County Board of Supervisors appoints two of the 20 members of the college board of trustees. The County appropriated \$281,621 for maintenance and support of the college for the fiscal year 2014.

East Central Mississippi Planning and Development District operates in a district composed of the Counties of Clarke, Jasper, Kemper, Lauderdale, Leake, Neshoba, Newton, Scott and Smith. The Smith County Board of Supervisors appoints one of the 15 members of the board of directors. The County appropriated \$9,616 for support of the district in fiscal year 2014.

Mid-Mississippi Development District operates in a district composed of the Counties of Clarke, Jasper, Lauderdale, Newton, Scott and Smith. The district was organized to foster, encourage, and facilitate economic development in the member counties. The district's board of trustees is composed of 30 members, five each from the six-member Counties. The County appropriated \$21,750 for support of the district in fiscal year 2014.

#### (12) Defined Benefit Pension Plan.

<u>Plan Description</u>. Smith County, Mississippi, contributes to the Public Employees' Retirement System of Mississippi (PERS), a cost-sharing, multiple-employer, defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Benefit provisions are established by state law and may be amended only by the State of Mississippi Legislature. PERS issues a publicly available financial report that includes financial statements and required supplementary information. That information may be obtained by writing to Public Employees' Retirement System, PERS Building, 429 Mississippi Street, Jackson, MS 39201-1005 or by calling 1-800-444-PERS.

## Notes to Financial Statements For the Year Ended September 30, 2014

<u>Funding Policy</u>. At September 30, 2014, PERS members were required to contribute 9% of their annual covered salary, and the County is required to contribute at an actuarially determined rate. The rate at September 30, 2014 was 15.75% of annual covered payroll. The contribution requirements of PERS members are established and may be amended only by the State of Mississippi Legislature. The County's contributions (employer share only) to PERS for the years ending September 30, 2014, 2013 and 2012 were \$390,848, \$351,825 and \$307,979, respectively, equal to the required contributions for each year.

#### (13) Subsequent Events.

Events that occur after the Statement of Net Position date but before the financial statements are available to be issued must be evaluated for recognition or disclosure. The effects of subsequent events that provide evidence about conditions that existed at the Statement of Net Position date are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the Statement of Net Position date require disclosure in the accompanying notes. Management of Smith County evaluated the activity of the County through May 17, 2016, (the date the financial statements were available to be issued), and determined that the following subsequent events have occurred requiring disclosure in the notes to the financial statements.

Subsequent to September 30, 2014, the County issued the following debt obligations:

Issue	Interest	Issue	Type of	Source of
Date	Rate	 Amount	Financing	Financing
01/20/2015	1.93%	\$ 68,591	Capital lease	Ad valorem taxes
03/16/2015	1.93%	23,647	Capital lease	Ad valorem taxes
04/20/2015	2.43%	24,346	Capital lease	Ad valorem taxes
04/20/2015	2.17%	120,139	Capital lease	Ad valorem taxes
05/18/2015	2.04%	13,758	Capital lease	Ad valorem taxes
07/06/2015	2.12%	16,617	Capital lease	Ad valorem taxes
04/04/2016	2.00%	40,000	Capital lease	Ad valorem taxes

REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule -Budget and Actual (Non-GAAP Basis) General Fund For the Year Ended September 30, 2014 UNAUDITED

REVENUES	_	Original Budget	Final Budget	Actual (Budgetary Basis)	Variance with Final Budget Positive (Negative)
Property taxes	\$	3,951,960	4,146,141	4,146,141	
Licenses, commissions and other revenue	Ψ	80,000	99,810	99,810	
Fines and forfeitures		110,000	137,035	137,035	
In lieu taxes - salt dome		300,000	300,000	300,000	
Intergovernmental revenues		892,500	864,793	864,793	
Charges for services		10,000	19,294	19,294	
Interest income		20,350	68,572	68,572	
Miscellaneous revenues		113,000	228,066	228,066	
Total Revenues		5,477,810	5,863,711	5,863,711	0
EXPENDITURES					
Current:					
General government		2,401,012	2,931,319	2,931,319	
Public safety		3,374,457	1,613,133	1,613,133	
Health and welfare		106,554	119,927	119,927	
Culture and recreation		145,000	145,000	145,000	
Education		542,000			
Conservation of natural resources		69,450	62,404	62,404	
Economic development and assistance		40,250	37,200	37,200	
Debt service:		47.000	20.105	20.40	
Principal		17,000	39,187	39,187	
Interest	_		2,941	2,941	
Total Expenditures	_	6,695,723	4,951,111	4,951,111	0
Excess of Revenues					
over (under) Expenditures	_	(1,217,913)	912,600	912,600	0
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets			4,950	4,950	
Transfers in		17,000	77,746	77,746	
Transfers out		(185,000)	(8,650)	(8,650)	
Total Other Financing Sources and Uses		(168,000)	74,046	74,046	0
Net Change in Fund Balance		(1,385,913)	986,646	986,646	
Fund Balances - Beginning		2,309,975	4,560,575	4,561,060	485
Fund Balances - Ending	\$	924,062	5,547,221	5,547,706	485

The accompanying notes to the Required Supplementary Information are an integral part of this schedule.

Budgetary Comparison Schedule -Budget and Actual (Non-GAAP Basis) Countywide Road & Bridge Fund For the Year Ended September 30, 2014 UNAUDITED

				A 1	Variance with
		Original	Final	Actual (Budgetary	Final Budget Positive
		_		(Budgetary Basis)	
REVENUES	_	Budget	Budget	Dasis)	(Negative)
Property taxes	\$	1,374,500	1,497,311	1,497,311	
In lieu taxes	Φ	150,000	152,955	152,955	
Intergovernmental revenues		9.000	12,473	12,473	
Interest income		1,000	1,236	1,236	
Miscellaneous revenues		1,000	547	547	
Total Revenues	_	1,534,500	1,664,522	1,664,522	0
EVDENDITUDES					
EXPENDITURES Current:					
Public works		490,000	224 492	224 492	
		489,000	334,482	334,482	
Debt service:		45,000	E2 EE2	E2 EE2	
Principal Interest		45,000	53,553	53,553	
	_	524,000	1,741	1,741	0
Total Expenditures	_	534,000	389,776	389,776	0
Excess of Revenues					
over (under) Expenditures	_	1,000,500	1,274,746	1,274,746	0
OTHER FINANCING SOURCES (USES)					
Transfers in			261,337	261,337	
Transfers out			(1,914,292)	(1,914,292)	
Other financing uses		(1,000,000)			
Total Other Financing Sources and Uses		(1,000,000)	(1,652,955)	(1,652,955)	0
Net Change in Fund Balance		500	(378,209)	(378,209)	
Fund Balances - Beginning		404,300	747,539	747,539	
2 and Salations Dogithing	_	101,500	717,557	7 17,555	
Fund Balances - Ending	\$	404,800	369,330	369,330	0

The accompanying notes to the Required Supplementary Information are an integral part of this schedule.

Budgetary Comparison Schedule -Budget and Actual (Non-GAAP Basis) County Engineer Fund For the Year Ended September 30, 2014 UNAUDITED

REVENUES		Original Budget	Final Budget	Actual (Budgetary Basis)	Variance with Final Budget Positive (Negative)
Intergovernmental revenues	\$	200,000	91.005	91.005	
Total Revenues	Φ	300,000	81,995	81,995 81,995	0
1 otal Revenues		300,000	81,995	81,995	0
EXPENDITURES					
Current:					
Public works		300,000	60,414	60,414	0
Total Expenditures		300,000	60,414	60,414	0
Excess of Revenues over (under) Expenditures	_	0	21,581	21,581	0
OTHER FINANCING SOURCES (USES)					
Transfers in			335	335	
Transfers out			(335)	(335)	
Total Other Financing Sources and Uses		0	0	0	0
Total other I maileing bources and oses					
Net Change in Fund Balance		0	21,581	21,581	
Fund Balances - Beginning		5,693	2,031	2,031	0
c c		<u> </u>		•	
Fund Balances - Ending	\$	5,693	23,612	23,612	0
· ·	· —				

The accompanying notes to the Required Supplementary Information are an integral part of this schedule.

# Notes to the Required Supplementary Information For the Year Ended September 30, 2014

# A. Budgetary Information.

Statutory requirements dictate how and when the County's budget is to be prepared. Generally, in the month of August, prior to the ensuing fiscal year beginning each October 1, the Board of Supervisors of the County, using historical and anticipated fiscal data and proposed budgets submitted by the Sheriff and the Tax Assessor-Collector for his or her respective department, prepares an original budget for each of the Governmental Funds for said fiscal year. The completed budget for the fiscal year includes for each fund every source of revenue, each general item of expenditure, and the unencumbered cash and investment balances. When during the fiscal year it appears to the Board of Supervisors that budgetary estimates will not be met, it may make revisions to the budget.

The County's budget is prepared principally on the cash basis of accounting. All appropriations lapse at year end, and there are no encumbrances to budget because state law does not require that funds be available when goods or services are ordered, only when payment is made

#### B. Basis of Presentation.

The Budgetary Comparison Schedule - Budget and Actual (Non-GAAP Basis) presents the original legally adopted budget, the final legally adopted budget, actual amounts on a budgetary (Non-GAAP Basis) and variances between the final budget and the actual amounts. The schedule is presented for the General Fund and each major Special Revenue Fund. The Budgetary Comparison Schedule - Budget and Actual (Non-GAAP Basis) is a part of required supplemental information.

#### C. Budget/GAAP Reconciliation.

The major differences between the budgetary basis and the GAAP basis are:

- 1. Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

The following schedule reconciles the budgetary basis schedules to the GAAP basis financial statements for the General Fund and each major Special Revenue Fund:

	Governmental Fund Types					
	· ·		County wide	County		
		General	Road & Bridge	Engineer		
		Fund	Fund	Fund		
Budget (Cash Basis)	\$	986,646	(378,209)	21,581		
Increase (Decrease)						
Net adjustments for revenue accruals		(317,252)	(260,796)	1,561,302		
Net adjustments for expenditure accruals		296,389	246,515	(1,582,883)		
GAAP Basis	\$	965,783	(392,490)	0		

OTHER INFORMATION

# SMITH COUNTY Schedule of Surety Bonds for County Officials For the Year Ended September 30, 2014 UNAUDITED

Name	Position	Company	Bond	
Kenneth R. Cain	Supervisor District 1	Western Surety	\$100,000	
Dwight D. Norris	Supervisor District 2	Western Surety	\$100,000	
Benjie Ford	Supervisor District 3	Western Surety	\$100,000	
Danny W. Arender	Supervisor District 4	Western Surety	\$100,000	
Howard Hammons	Supervisor District 5	Western Surety	\$100,000	
Cindy Austin	Chancery Clerk	Western Surety	\$100,000	
Rita McDonald	Purchase Clerk	Western Surety	\$75,000	
Marsha Ivy	Receiving Clerk	Western Surety	\$75,000	
Steven Phillips	Assistant Receiving Clerk	Western Surety	\$50,000	
L.D. Haynes	Assistant Receiving Clerk	Western Surety	\$50,000	
John Hodge	Assistant Receiving Clerk	Western Surety	\$50,000	
LaRonnie Moffett	Assistant Receiving Clerk	Western Surety	\$50,000	
Joseph Nickson	Assistant Receiving Clerk	Western Surety	\$50,000	
Tex Walley	Assistant Receiving Clerk	Western Surety	\$50,000	
Mavis Seaberry	Inventory Control Clerk	Western Surety	\$75,000	
David Easterling	Constable	Western Surety	\$50,000	
Dennis Jones	Constable	Western Surety	\$50,000	
Anthony Grayson	Circuit Clerk	Western Surety	\$100,000	
Hope Westbrook	Deputy Circuit Clerk	Western Surety	\$50,000	
Amber Craft	Deputy Circuit Clerk	Western Surety	\$50,000	
Clara Brown	Deputy Circuit Clerk	Western Surety	\$50,000	
Sheree Hester	Deputy Circuit Clerk	Western Surety	\$50,000	
Charlie Crumpton	Sheriff	Western Surety	\$100,000	
Marty Patterson	Sheriff's Deputy (hired under Section			
•	45-5-9 Miss. Code Ann. (1972))	Western Surety	\$50,000	
Hulon West	Justice Court Judge	Western Surety	\$50,000	
Jerry Baldwin	Justice Court Judge	Western Surety	\$50,000	
Melissa Walker	Justice Court Clerk	Western Surety	\$50,000	
Arthur Newman	Deputy Justice Court Clerk	Western Surety	\$50,000	
Robbin Matilda Hannah	Deputy Justice Court Clerk	Western Surety	\$50,000	
Becky Martin	Tax Collector-Assessor	Western Surety	\$100,000	
Sharon Ellis	Deputy Tax Collector	Western Surety	\$50,000	
Jeannie Easterling	Deputy Tax Collector	Western Surety	\$50,000	
Jamie Moore	Deputy Tax Collector	Western Surety	\$10,000	
Kayla Crumpton	Deputy Tax Collector	Western Surety	\$50,000	
Jennifer Ory	Solid Waste Clerk	Western Surety	\$50,000	
Justin Middleton	Solid Waste Clerk	Western Surety	\$50,000	
Kathryn Scott	Solid Waste Clerk	Western Surety	\$10,000	

SPECIAL REPORTS



# STATE OF MISSISSIPPI OFFICE OF THE STATE AUDITOR STACEY E. PICKERING

**AUDITOR** 

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Supervisors Smith County, Mississippi

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Smith County, Mississippi, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated May 17, 2016. Our report includes an adverse opinion on the aggregate discretely presented component unit due to the omission of the discretely presented component unit which is required by accounting principles generally accepted in the United States of America to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The report is qualified on the General Fund because the County did not maintain adequate subsidiary records documenting the existence, completeness and valuation of Circuit Court fines receivables as required by accounting principles generally accepted in the United States of America. Except for the limitations related to the Circuit Court fines receivables, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Smith County, Mississippi's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Responses as 2014-001, 2014-002 and 2014-003 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Responses as 2014-004 to be a significant deficiency.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Smith County, Mississippi's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Responses as item 2014-002.

We also noted certain matters which we have reported to the management of Smith County, Mississippi, in the Independent Accountant's Report on Central Purchasing System, Inventory Control System and Purchase Clerk Schedules and the Limited Internal Control and Compliance Review Management Report dated May 17, 2016, included within this document.

#### Smith County's Responses to Findings

Smith County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. Smith County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited.

JOE E. MCKNIGHT, CPA Director, County Audit Section

Loc 2 Me Kinght

May 17, 2016



# STATE OF MISSISSIPPI OFFICE OF THE STATE AUDITOR STACEY E. PICKERING

**AUDITOR** 

INDEPENDENT ACCOUNTANT'S REPORT ON CENTRAL PURCHASING SYSTEM, INVENTORY CONTROL SYSTEM AND PURCHASE CLERK SCHEDULES (REQUIRED BY SECTION 31-7-115, MISS. CODE ANN. (1972))

Members of the Board of Supervisors Smith County, Mississippi

We have examined Smith County, Mississippi's (the County) compliance with establishing and maintaining a central purchasing system and inventory control system in accordance with Sections 31-7-101 through 31-7-127, Miss. Code Ann. (1972) and compliance with the purchasing requirements in accordance with the bid requirements of Section 31-7-13, Miss. Code Ann. (1972) during the year ended September 30, 2014. The Board of Supervisors of Smith County, Mississippi is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures as we considered necessary in the circumstances. We believe our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements. The Board of Supervisors of Smith County, Mississippi, has established centralized purchasing for all funds of the County and has established an inventory control system. The objective of the central purchasing system is to provide reasonable, but not absolute, assurance that purchases are executed in accordance with state law.

Because of inherent limitations in any central purchasing system and inventory control system, errors or irregularities may occur and not be detected. Also, projection of any current evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with the procedures may deteriorate.

The results of our audit procedures disclosed certain instances of noncompliance with the aforementioned code sections. These instances of noncompliance were considered in forming our opinion on compliance. Our findings and recommendations and your responses are disclosed below:

Board of Supervisors and Purchase Clerk.

1. The Board of Supervisors should appoint an assistant purchase clerk.

#### **Finding**

Section 31-7-124, Miss. Code Ann. (1972), requires the Assistant Purchase Clerk to execute a bond in a penalty no less than \$50,000, to be payable, conditioned and approved as provided by law. It was noted during the audit, the County had not appointed an Assistant Purchase Clerk and was not bonded per this statute. Failure to comply with the statutes would limit the amount available for recovery if a loss occurred over multiple terms.

#### Recommendation

The County should implement additional procedures to ensure an Assistant Purchase Clerk is appointed and bonded as required by state statute.

#### Board of Supervisors and Purchase Clerk's Response

Will be addressed at 1st Monday of December 2015 to appoint an assistant purchase clerk

Board of Supervisor and Receiving Clerk.

#### 2. Receiving Clerk should be bonded for correct amount.

#### Finding

Section 31-7-124, Miss. Code Ann. (1972), requires the Receiving Clerk to execute a bond in a penalty equal to \$75,000, to be payable, conditioned and approved as provided by law. It was noted during the audit, the Receiving Clerk was not bonded per this statute. Failure to comply with the statutes would limit the amount available for recovery if a loss occurred over multiple terms.

#### Recommendation

The County should implement additional procedures to ensure the Receiving Clerk is bonded as required by state statute.

#### Board of Supervisors and Receiving Clerk's Response

This matter has been corrected.

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In our opinion, except for the noncompliance referred to in the preceding paragraph, Smith County, Mississippi, complied, in all material respects, with state laws governing central purchasing, inventory and bid requirements for the year ended September 30, 2014.

The accompanying schedules of (1) Purchases Not Made from the Lowest Bidder, (2) Emergency Purchases and (3) Purchases Made Noncompetitively from a Sole Source are presented in accordance with Section 31-7-115, Miss. Code Ann. (1972). The information contained on these schedules has been subjected to procedures performed in connection with our aforementioned examination of the purchasing system and, in our opinion, is fairly presented when considered in relation to that examination.

Smith County's responses to the findings included in this report were not audited, and accordingly, we express no opinion on them.

This report is intended for use in evaluating the central purchasing system and inventory control system of Smith County, Mississippi, and is not intended to be and should not be relied upon for any other purpose. However, this report is a matter of public record and its distribution is not limited.

JOE E.MCKNIGHT, CPA Director, County Audit Section

May 17, 2016

SMITH COUNTY Schedule 1

Schedule of Purchases Not Made From the Lowest Bidder For the Year Ended September 30, 2014

Our test results did not identify any purchases from other than the lowest bidder.

SMITH COUNTY Schedule 2

Schedule of Emergency Purchases For the Year Ended September 30, 2014

Our test results did not identify any emergency purchases.

SMITH COUNTY
Schedule 3

Schedule of Purchases Made Noncompetitively From a Sole Source For the Year Ended September  $30,\ 2014$ 

	Item	Amount	
Date	Purchased	Paid	Vendor
1/22/14	Shelter Tent	\$ 19,788	Western Shelter



# STATE OF MISSISSIPPI OFFICE OF THE STATE AUDITOR STACEY E. PICKERING

AUDITOR

#### LIMITED INTERNAL CONTROL AND COMPLIANCE REVIEW MANAGEMENT REPORT

Members of the Board of Supervisors Smith County, Mississippi

In planning and performing our audit of the financial statements of Smith County, Mississippi for the year ended September 30, 2014, we considered Smith County, Mississippi's internal control to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on internal control.

In addition, for areas not considered material to Smith County, Mississippi's financial reporting, we have performed some additional limited internal control and state legal compliance review procedures as identified in the state legal compliance audit program issued by the Office of the State Auditor. Our procedures were substantially less in scope than an audit, the objective of which is the expression of an opinion on the County's compliance with these requirements. Accordingly, we do not express such an opinion. This report does not affect our report dated May 17, 2016, on the financial statements of Smith County, Mississippi.

Due to the reduced scope, these review procedures and compliance tests cannot and do not provide absolute assurance that all state legal requirements have been complied with. Also, our consideration of internal control would not necessarily disclose all matters within the internal control that might be weaknesses. In accordance with Section 7-7-211, Miss. Code Ann. (1972), the Office of the State Auditor, when deemed necessary, may conduct additional procedures and tests of transactions for this or other fiscal years to ensure compliance with legal requirements.

The results of our review procedures and compliance tests identified certain areas that are opportunities for strengthening internal controls and operating efficiency. Our findings, recommendations, and your responses are disclosed below:

Board of Supervisors.

1. Public depositor's fiscal year end report should be reconciled with County records.

## **Finding**

Section 27-105-5(5)(b), Miss. Code Ann. (1972), states that a qualified public funds depository (bank) shall provide to each public depositor (County) annually, not later than thirty (30) days following the public depositor's fiscal year end, the following information on all open accounts identified as a "public deposit" for that public depositor (County) as of its fiscal year end, to be used for confirmation purposes: the federal employer identification number of the public funds depository, the name on the deposit account record, the federal employer identification number on the deposit account record, and the account number, account type and actual account balance on deposit. Any discrepancy found in the confirmation process shall be reconciled within sixty (60) days of the public depositor's fiscal year end. As reported in the prior year's audit report, during the testing of collateralization of public funds, it was noted that Smith County did not perform the necessary reconciliation within sixty days of the fiscal year end. In order to comply with Section 27-105-5(5)(b), Miss. Code Ann. (1972) the County must reconcile the public funds depository's annual report to County records. Without reconciliation, the risk increases that the County's total deposits may not be properly collateralized.

#### Recommendation

We recommend that Smith County develop control procedures to ensure that all public funds depository annual reports are received by the County not later than thirty (30) days following fiscal year end, and any discrepancy found is reconciled within sixty (60) days of the public depositor's fiscal year end.

#### Board of Supervisors' Response

Accounting Clerk has taken steps to comply with recommendation of Audit Dept.

#### 2. Controls over collateralization of public funds should be strengthened.

#### Finding

Section 27-105-5(6)(b), Miss. Code Ann. (1972), requires that not later than thirty (30) days following its fiscal year end, a public depositor shall notify the State Treasurer of its official name, address, federal tax identification number, and provide a listing of all accounts that it had with qualified public depositories, including the deposit balance in those accounts, as of its fiscal year end. As reported in the prior year's audit report, during the testing of collateralization of public funds, it was noted that Smith County did not submit the public depositor's annual report to the State Treasurer's Office within 30 days of fiscal year end. Failure to submit the public depositor's annual report in a timely manner could result in the State Treasurer's Office having inaccurate records and increase the risk that the County's total deposits may not be properly collateralized.

#### Recommendation

We recommend that Smith County develop control procedures to ensure that the public depositor's annual report is submitted to the State Treasurer's Office within 30 days of fiscal year end.

#### Board of Supervisors' Response

Accounting Clerk has taken steps to comply with recommendation of Audit Dept.

#### 3. <u>Inter-fund transfers were not approved by the Board of Supervisors.</u>

#### Finding

Section 19-3-27, Miss. Code Ann. (1972), requires a complete and correct record be maintained for all proceedings of the Board of Supervisors. Inter-fund transfers were made without board orders spread on the minutes. The failure to obtain board approval for inter-fund transfers could result in erroneous amounts reported and increases the possibility of the loss or misuse of public funds.

#### Recommendation

The Board of Supervisors should spread complete orders on the minutes relative to inter-fund transfers.

#### Board of Supervisors' Response

Board of Supervisors have taken steps to comply with recommendation of Audit Dept.

#### 4. The Board of Supervisors' should ensure the Deputy Justice Court Clerk is bonded.

#### <u>Finding</u>

Section 9-11-29(2), Miss. Code Ann. (1972), requires that all Deputy Justice Court Clerks be bonded for three percent of the prior year's taxes with a minimum of \$50,000 and a maximum of \$100,000. During our test work, it was determined that a Deputy Justice Court Clerk was not bonded during the 2014 fiscal year. Failure to secure a bond as required by state code could result in the loss of public funds.

#### Recommendation

The Board of Supervisors should ensure that all Deputy Justice Court Clerks obtain a bond as stated in the state code.

#### Board of Supervisors' Response

The Board of Supervisors' Office will ensure that all Deputy Justice Court Clerks will be bonded each year.

#### 5. The County should create a rotation of backups offsite.

#### **Finding**

The County is currently using an automated system to perform daily back-ups of the AS400. Upon clarification of the backup processes, it was determined that the tapes should be taken offsite, as no other copy of county data was being stored at an off-site location. Without proper off-site storage of back-up files and applications, material damage could be realized by the County and its processes should a catastrophic event occur involving the County's building and servers. Risk and probabilities of material loss escalates in relationship to the longer an exposure goes unmitigated.

#### Recommendation

We recommend that the County implement a plan to insure that all back-up files are taken offsite on a regular basis and stored in a safe and secure location. This process should be documented in the County's Disaster Recovery Plan. With close proximity of a bank it would be convenient and safe to place the backup tapes in the night deposit drop and then place them in a safe deposit box the next day. It is further recommended that tapes be kept at the bank for several days (e.g., two weeks), in case of a disaster situation that required recovery and problems in reading recovery tapes were experienced.

#### Board of Supervisors' Response

The County has started a plan to ensure that all back-up files are taken off site on a regular basis and stored in a safe and secure location.

# 6. The County should expire all individual's passwords on a periodic basis.

#### **Finding**

As noted in the prior two years' audit reports, a review of the County's security settings revealed that some user's passwords were set to expire on a more infrequent basis than recommended in best business practices. All passwords should be set to expire in accordance with policy to be determined by the County using best business practices guidelines.

#### Recommendation

We recommend that a policy be implemented to ensure that passwords are expired on a regular basis. In addition, the County should conduct access reviews for information assets on a periodic basis (at least annually). Documentation of these reviews should be signed by the person conducting them and retained for review by auditors.

#### Board of Supervisors' Response

The County has begun this process. Some departments have already completed this. The Board is looking into putting an addendum in the Handbook addressing this.

#### 7. The County should improve its server room environment management.

# **Finding**

The County's computer room is not a dedicated room with limited, controlled access and proper environmental equipment for electronic equipment. The room is secure in that there are people working during business hours in and around the computer. However, the computer is in the open and has the potential to be accessed by unauthorized personnel. Although the room does have air conditioning, it does not have monitoring equipment for other conditions that can have an adverse effect on electronic equipment.

#### Recommendation

We recommend that the County establish an area specifically for computerized equipment that can be locked and provisioned with environmental control and monitoring equipment in relation to heat, humidity, and other conditions that might affect computerized equipment. This equipment should also have the capability to notify the proper personnel when these conditions vary outside of preset ranges. A log should also be maintained of visitors entering and exiting the computer room. In addition, access reviews should be completed on a periodic basis to determine that only authorized personnel have access to the computer room. Documentation of visitors to the computer room as well as periodic access reviews should be maintained for review by audit personnel.

#### Board of Supervisors' Response

This has been corrected and there is a sign in sheet that everyone that goes in must sign.

#### 8. The County should strengthen passwords.

# **Finding**

As noted in the prior two years' audit reports, we noted during our review that the County is using some parameters associated with password strength that do not meet industry standard best practices, thereby creating unnecessary risk for county information assets.

Gaining access to data assets can often open doors to highly confidential information such as Personally Identifiable Information (PII), confidential governmental reports, and security information related to governmental entities. Through this type of unauthorized access situations such as data breaches and denial of service attacks can be initiated.

Attack methods can be slowed down significantly or even defeated through the use of strong passwords. Therefore, whenever possible, computer users should use strong passwords for all of their computer accounts.

#### Recommendation

We recommend that the County improve its password strength by changing password parameters to comply with password management best practices and industry standards. Characteristics of strong passwords include requirements for sufficient length, complexity (combinations of numbers, letters and special characters), and periodic change of passwords.

#### Board of Supervisors' Response

The County has begun this process. Some departments have already completed this. The Board is looking into putting an addendum in the Handbook addressing this.

#### 9. Issues Regarding Segregation of Duties in the Board of Supervisors Office Personnel

#### **Finding**

A finding related to segregation of duties was listed in the 2012 fiscal year audit report. This finding mainly dealt with Segregation of Duties issues related to the AS400 security administrator. During the fiscal year 2014 audit, it was noted that Segregation of Duties issues still exist, possibly for both the AS400 administrator and other administrative staff. For example, test work revealed that some personnel that were involved in processing payroll

were also involved in reconciling bank statements, as well as marking checks as cleared the bank. The failure to implement proper controls related to the segregation of duties could result in the loss or misappropriation of public funds.

#### Recommendation

In order to clearly determine and mitigate any Segregation of Duties issues that might exist for the administrative staff of Smith County, a thorough review of access to functionality of all significant financial related applications should be conducted by management. Appropriate documentation of such access reviews should be signed and dated by those involved in the review and retained for audit purposes. Recognizing that the administrative staff at Smith County is small, it is further recommended that additional controls, such as automatic logging of specific activity and periodic review of such activity by management, be implemented where Segregation of Duties issues cannot be resolved through additional staffing.

#### Board of Supervisors' Response

We have changed our procedures to correct this issue.

## 10. The County should establish and test a disaster recovery process.

#### **Finding**

As noted in the prior two years' audit reports, during our review of the information systems controls of the County, we noted that the County has not established a disaster recovery process. As a result, the County cannot fully ensure that the information systems can be restored in a timely manner. Disaster recovery involves defining and documenting plans to help sustain and recover critical information technology resources, information systems, and associated business functions. Control Objectives for Information and Related Technology (CobiT, Section DS4), as well as recognized industry best practices, require a written disaster recovery plan be developed and tested regularly to provide orderly recovery of vital functions in the event of a hardware or environmental disaster. Failure to maintain an adequate recovery plan could impede the County's ability to regain computer operations in the event of a disaster.

There are a number of steps that an organization can take to prevent or minimize the damage to automated operations that may occur from unexpected events. One example is routinely backing up data files and programs and periodically restoring these files and programs as part of a formal, documented disaster recovery exercise. Such actions maintain the organization's ability to restore data files, which may be impossible to re-create.

The County is currently creating back-up files, but is not restoring such files as part of a formal, documented disaster recovery exercise. Without proper assurance that backup files can be utilized to adequately restore all critical data in a timely manner in the event of a disaster scenario, material damage could be realized by the County and its processes should a catastrophic event occur involving the County's buildings and servers. Risk and probabilities of material loss escalates in relationship to the longer an exposure goes unmitigated.

Without proper assurance that backup files can be utilized to adequately restore all critical data in a timely manner in the event of disaster scenario, material damage could be realized by the County and its processes should a catastrophic event occur involving the County's building and servers. Risk and probabilities of material loss escalates in relationship to the longer an exposure goes unmitigated.

## Recommendation

We recommend that the County develop, implement, and test a plan to insure that critical data and applications are recoverable in case of a disaster scenario. In order to do this it will be necessary to gain an understanding from vendors involved in the backup process of the types of backups that should be created, on what frequency these backups should be created, the processes necessary to create the various types of backups and the responsibilities of the various parties involved, including county personnel and vendor personnel. Furthermore, these procedures and responsibilities should be documented and agreed upon by all parties involved.

We also recommend that the County develop and implement a disaster recovery plan documenting procedures to be followed during an emergency. Once the plan is completed, it should be subjected to proper testing, and employees should be made aware of their responsibilities in the event of a disaster. The plan should be stored in a safe, accessible location and updated when needed in order to maintain readiness for a disaster scenario.

## Board of Supervisors' Response

The Board of Supervisors will look into developing, implementing and testing a plan that critical data applications may be recovered in case of a disaster scenario and develop and implement a disaster recovery plan documenting procedures to be followed during an emergency as budgetary and/or economic constraints allow.

#### 11. The County should implement a formal information security policy.

#### Finding

As noted in the prior two years' audit reports, the County has not adopted a formal Information Security Policy or Enterprise Security Plan.

The lack of a formal Information Security Policy can lead to a breakdown of basic security practices in the areas of application security, LAN/WAN security, management of the security application and internet protocol.

#### Recommendation

A robust set of Information Technology Policies should cover at least the following areas:

- Acceptable Use
- Portable Computing
- Change Management
- Encryption
- Security Incident Response
- Risk Management
- Backup and Recovery
- Business Continuity I Disaster Recovery

While full compliance with all facets of such a policy may be an economic challenge for the County, beginning steps to become compliant with a policy covering areas such as those listed above are necessary. We recommend that the County create a plan of compliance with industry standards to ensure progress towards a robust documented information security plan. This policy should be reviewed and approved by county supervisors. In addition, employees that utilize technology should review and accept such policies before access to computer resources is granted to employees. Proof of approval by management and acceptance by employees should be retained for review by auditors.

For further clarification, simply saying that passwords need to be strong is not sufficient. In this case, the policy should state that passwords should be at least 8 characters for normal users and 13 characters for those users that have elevated privileges. In addition, complexity requiring numbers and special characters should also be specified.

# Board of Supervisors' Response

The Board will look into implementing this as budgetary and economic constraints allow.

Board of Supervisors and Payroll Clerk.

#### 12. PERS Retirees should not be paid more than one-half salary of their position.

#### **Finding**

Section 25-11-127(4)(a), Miss. Code Ann. (1972), requires retirees to receive no more than one-half of the salary in effect for the position at the time of employment in a fiscal year. During our testwork, we noted that a PERS retiree was paid more than one-half of the salary for their position during fiscal year 2014. By overpaying PERS retirees, the County is not in compliance with state legal requirements.

#### Recommendation

The County should ensure that PERS retirees are not being paid more than the allowable amount.

## Board of Supervisors and Payroll Clerk's Response

Chancery Clerk and Board of Supervisors are working with employees and Payroll Clerk to implement a plan to avoid this happening in the future.

#### Chancery Clerk.

#### 13. The Chancery Clerk should make deposits in a timely manner.

#### Finding

An effective system of internal control should include making daily deposits. As reported in the prior three years' audit reports, we noted that deposits were only being made 3-5 times per month, instead of daily. Failure to make daily deposits could result in the loss of public funds.

#### Recommendation

The Chancery Clerk should ensure that daily deposits are being made.

## Chancery Clerk's Response

Chancery Clerk has made changes to try to ensure daily deposits are made per Audit Dept. recommendation.

## Circuit Clerk.

#### 14. Internal Controls should be strengthened in the Circuit Clerk's Office.

# **Finding**

An effective system of internal control over cash should include daily bank deposits and settlement of funds to the proper authorities each month. As reported in the prior seven years' audit reports, we noted that bank deposits are not being made on a daily basis, which is a deficiency in internal control. Additionally, criminal and civil settlements are not being made in a timely manner, and it was noted that the clerk is preparing deposits, taking deposits to the bank, preparing cash journals, preparing settlements, disbursing checks, and reconciling accounts each month. The failure to implement proper controls and have proper segregation of duties could result in the loss or misappropriation of public funds.

#### Recommendation

The Circuit Clerk should ensure that bank deposits are made daily and settlements from the civil and criminal accounts are being made each month. Additionally, duties should be segregated between personnel in the Circuit Clerk's office.

#### Circuit Clerk's Response

As long as I am held responsible for the monies in the Circuit Clerk's office, I will make deposits, handle money, etc. in order to insure that the record of the Smith County Circuit Clerk's office of having no money unaccounted for or misappropriated will continue. If by some judge or order I could be relieved of the responsibility of the monies, I would gladly allow others to have these responsibilities.

Sheriff and Board of Supervisors.

# 15. <u>Sheriff should improve controls over the special drug fund.</u>

#### **Finding**

Section 99-3-39, Miss. Code Ann. (1972), requires that the amount available for monetary rewards for information leading to the apprehension of any person subsequently convicted of any crime or misdemeanor committed within the state shall be fixed by the Board of Supervisors. The Smith County Sheriff's office has an account which they use to purchase information and evidence. As reported in the prior year's audit report, during our audit procedures, it was noted that the Board of Supervisors had not approved a set limit for the amount of cash to be appropriated to the Sheriff for the purchase of information and evidence. Also, the Sheriff's office was not submitting expense vouchers to the Board of Supervisors for reimbursement of the approved limit in the account. Without a set limit and without submitting vouchers to the Board of Supervisors the Sheriff's office could build up a material amount of cash on hand and increase the risk of misappropriation of public funds.

#### Recommendation

The Board of Supervisors should approve a limit of cash that the Sheriff's office can have on hand for the purchase of information and evidence. Vouchers should be submitted to the Board of Supervisors for replacement of cash that has been spent before the special drug fund is replenished to the approved set limit.

#### Sheriff and Board of Supervisors' Response

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Board of Supervisors have taken steps to comply with recommendation of the State Auditor's Office.

Smith County's responses to the findings included in this report were not audited, and accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the Board of Supervisors, and others within the entity and is not intended to be and should not be used by anyone other than these parties. However, this report is a matter of public record and its distribution is not limited.

JOE E. MCKNIGHT, CPA Director, County Audit Section

May 17, 2016

SCHEDULE OF FINDINGS AND RESPONSES

# Schedule of Findings and Responses For the Year Ended September 30, 2014

## Section 1: Summary of Auditor's Results

#### Financial Statements:

1. Type of auditor's report issued:

Governmental activities Unmodified Business-type activities Unmodified Aggregate discretely presented component units Adverse General Fund **Oualified** Countywide Road and Bridge Fund Unmodified County Engineer Fund Unmodified Jail Construction Fund Unmodified Unmodified 2005 Chancery Building & Jail GO Bond Fund Solid Waste Fund Unmodified Aggregate remaining fund information Unmodified

2. Internal control over financial reporting:

a. Material weaknesses identified? Yes

b. Significant deficiencies identified? Yes

3. Noncompliance material to financial statements noted? Yes

#### Section 2: Financial Statement Findings

Board of Supervisors.

#### Material Weakness

2014-001. The component unit should be included in the financial statements.

#### Finding

Generally Accepted Accounting Principles require the financial data for the County's component units to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data of the County's legally separate component unit. As reported in the prior seven years' audit reports, the financial statements do not include the financial data for the County's legally separate component unit. The failure to properly comply with Generally Accepted Accounting Principles resulted in an adverse opinion on the discretely presented component unit for the inclusion in the County's financial statements.

#### Recommendation

The Board of Supervisors should provide the financial data for its discretely presented component unit for the inclusion in the County's financial statements.

## Board of Supervisors' Response

Due to cost restraints on having independent audit it is not feasible at this time.

# Schedule of Findings and Responses For the Year Ended September 30, 2014

Material Weakness Material Non-compliance

2014-002. Controls over compliance with bond covenants should be strengthened.

#### **Finding**

The County entered into a general obligation bond agreement on March 1, 2005, for the acquisition and construction of a chancery building and jail facility, in the amount of \$5,500,000. In the bond covenant, there is requirement for a due diligence test and for an expenditure test. The due diligence test states "The County reasonably expects that the acquisition and construction of the Construction Project will proceed with due diligence to completion by April 6, 2008." The expenditure test states "It is expected that all of the net sale proceeds of the Bonds will be fully expended on the Project by April 6, 2008." As reported in the prior two years' audit reports, it was noted during our audit procedures, that \$1,239,107 remained in the jail construction fund and had not been expended for the completion of the jail facility as of September 30, 2014. Therefore, the County did not materially comply with the bond covenant.

#### Recommendation

The County should seek legal guidance from the County's attorney and bond counsel as to the appropriate action the County should take at this time related to the remaining bond proceeds on hand. Internal controls should also be put in place to ensure compliance with future bond covenants will be made.

#### Board of Supervisors' Response

Board of Supervisors have taken steps to comply with recommendation of the State Auditor's Office.

Circuit Clerk.

#### Material Weakness

2014-003. Controls over fines receivable aging reports in the Circuit Clerk's office should be strengthened.

#### Finding

An effective system of internal control over Circuit Clerk fines receivable should include maintaining adequate subsidiary records to substantiate the total fines receivable balance. As reported in the prior two years' audit reports, management did not maintain adequate subsidiary records documenting the existence and valuation of fines receivable for Circuit Clerk fines at year end. Therefore, the Independent Auditor's Report includes a qualified opinion on the General Fund because we were unable to satisfy ourselves as to the fair presentation of the Circuit Clerk's fines receivable. Failure to establish control procedures over aging of Circuit Clerk fines receivable could result in erroneous amounts being reported in the financial statements.

#### Recommendation

The Circuit Clerk should establish procedures documenting the existence and valuation of Circuit Court fines receivable for inclusion in the financial statements.

Schedule of Findings and Responses For the Year Ended September 30, 2014

# Circuit Clerk's Response

I was assured by all parties concerned including the State Auditor's Office, the accounting package by Delta Computers Software would provide financial statements adequate for all records and audits. I have not been told what other system is required.

#### Auditor's Note:

The Circuit Clerk's Fines Receivable report is a time sensitive report. The Clerk failed to print the report at September 30, 2014.

Payroll Clerk.

Significant Deficiency

2014-004. Payroll Clerk should maintain adequate records for compensated absences liability.

#### **Finding**

The County has adopted a policy of compensated absences for its employees. The Payroll Clerk should maintain records that account for the number of leave hours each employee accumulates on a monthly basis and the current hourly rate of pay for each employee. This information is needed to calculate the end of year compensated absences liability. Generally accepted accounting principles require the resulting liability to be reported in the financial statements. The Payroll Clerk did not maintain the necessary records to calculate the compensated absences liability. Failure to properly account for compensated absences could result in the incorrect payments being made to employees leaving County service, and result in not reporting the compensated absences liability in the financial statements.

#### Recommendation

The Payroll Clerk should maintain adequate records so the total compensated absences liability can be calculated and reported in the financial statements as required by generally accepted accounting principles.

#### Payroll Clerk's Response

Payroll Clerk has taken steps to comply with recommendation of the State Auditor's Office.